



The observed choice problem in estimating the cost of policies

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Abstract

A policy will be used more heavily when its marginal cost is lower. In a regression setting, this can mean that the equation to be estimated is actually $y_i = \beta_i x_i$. The analyst who treats times and places as identical will underestimate the policy's average cost. OLS is biased towards small coefficients, and instrumental variables should be used. © 1998 Published by Elsevier Science S.A. All rights reserved.

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It is common to estimate policy effects by looking at data from various locations. Suppose $Impact = \beta \cdot Policy$, or

$$y_i = \beta x_i, \tag{1}$$

and that the impact is undesirable. In this setting, $x_i = x(\beta_i)$ because policies are chosen in recognition of their marginal impacts in particular locations, and β varies across locations. This causes a predictable bias in OLS estimation which I call 'the observed choice problem'. This problem has not been directly discussed in the econometrics literature. The closest I have found is Garen (1984). In my own Rasmusen (1996) I develop the problem more fully and apply it to the slightly more complicated case where the policy impact is desirable.

The following three-equation model illustrates the bias.

$$y_i = \beta_i x_i + \epsilon_i \tag{2}$$

$$\beta_i = \bar{\beta} + v_i \tag{3}$$

$$x_i = \gamma_1 + \gamma_2 \beta_i + \gamma_3 z_i + u_i \tag{4}$$

Assume that: (i) $\gamma_1 + \gamma_2 \bar{\beta} + (\gamma_3 \bar{z}_i / N) > 0$; (ii) $\bar{\beta} > 0$; (iii) z and $\bar{\beta}$ are nonstochastic; (iv) ϵ , u and v are independent stochastic disturbances with mean zero and finite variance; (v) v has a symmetric

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distribution; and (vi) $\gamma_2 < 0$. Assumptions (i) and (ii) are just normalizations, but (vi) represents that y is an undesirable impact of x , so x is used less when β_i is greater.

The OLS estimate of $\bar{\beta}$ is

$$\hat{\beta}_{\text{OLS}} = \frac{\sum x_i y_i}{\sum x_i^2} \quad (5)$$

which has the expectation

$$E\left(\frac{\sum x_i(\bar{\beta}x_i + v_i x_i + \epsilon_i)}{\sum x_i^2}\right) = E\left(\bar{\beta} \frac{\sum x_i^2}{\sum x_i^2}\right) + E\left(\frac{\sum x_i^2 v_i}{\sum x_i^2}\right) + E\left(\frac{\sum x_i^2 \epsilon_i}{\sum x_i^2}\right) \quad (6)$$

The first and last terms of Eq. (6) equal $\bar{\beta}$ and 0, and the middle term equals 0 if $E(x_i^2 v_i) = 0$. If x_i and v_i are independent, OLS is unbiased.

This model, however, violates the OLS assumptions in two ways, each harmless by itself, but bad in combination: random parameters and stochastic regressors. The simpler system of just Eqs. (2) and (3) has random parameters, and the simpler system of just Eqs. (2) and (4) (so $\beta_i = \bar{\beta}$) has stochastic regressors, but in each of those two simple systems, OLS would be unbiased.

To see that the OLS estimate of $\bar{\beta}$ is biased in the full system, combine Eqs. (3) and (4) to get

$$x_i = \gamma_1 + \gamma_2 \bar{\beta} + \gamma_2 v_i + \gamma_3 z_i + u_i. \quad (7)$$

The critical middle term in Eq. (6), which for unbiasedness must equal zero, can be written using Eq. (7) as

$$\frac{\sum (\gamma_1 + \gamma_2 \bar{\beta} + \gamma_2 v_i + \gamma_3 z_i + u_i)^2 v_i}{\sum x_i^2}. \quad (8)$$

The summed quantity in the numerator has the expectation

$$2\gamma_2[\gamma_1 + \gamma_2 \bar{\beta} + \gamma_3 z_i] \sigma_v^2, \quad (9)$$

since $E(v^3) = 0$ by assumption (v), and u and v are independent.

The expression of Eq. (9) has the same sign as $\gamma_2[\gamma_1 + \gamma_2 \bar{\beta} + \gamma_3 z_i]$. Summed across the n observations, this takes the same sign as γ_2 , since the term in square brackets is positive by assumption (i). Since $\gamma_2 < 0$, $\bar{\beta}$ is underestimated.

This is similar to the folk wisdom that estimation problems lead to coefficients being too small. Instrumental variables can be used to solve the observed-choice problem, as I show in Rasmusen (1996), if the analyst can observe z .

Fig. 1 illustrates the problem. It shows two localities with their own relationships between policy x and impact y depicted as rays through the origin. Localities 1 and 2 have slopes β_1 and β_2 , an average slope of $\bar{\beta} = (\beta_1 + \beta_2)/2$. Policymakers 1 and 2 choose points on their respective rays. If they choose x ignoring local conditions, x_1 and x_2 have the same expected value, and the expected average of the two observations is on the middle ray. This corresponds to OLS being unbiased.

If, however, y is a cost of x , and a steeper slope makes a policymaker choose a lower level of x ,

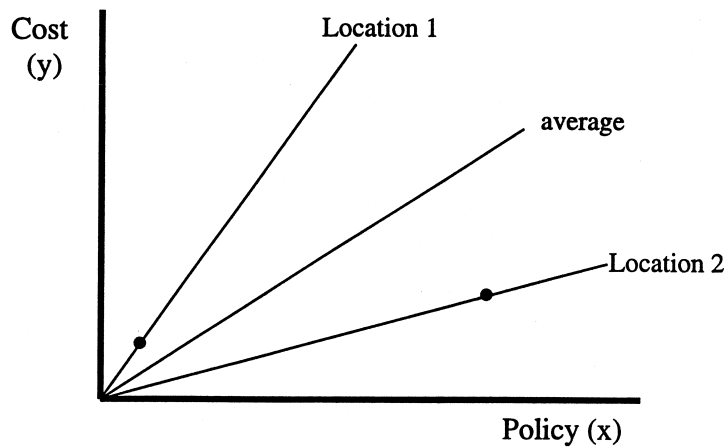


Fig. 1. The observed choice problem.

then Locality 1, with a greater marginal cost, chooses a lower x than Locality 2: $x_1 < x_2$. If the econometrician draws a line through the origin to lie between the two observations and minimize the squared deviations, that line will have a slope of less than $\bar{\beta}$. OLS underestimates the marginal cost.

References

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